

NATIONAL PUBLIC PROSECUTION AUTHORITY



NPPA QUARTERLY PROGRESS REPORT

July - December 2021

MARCH, 2022

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1. INTRODUCTION

The National Public Prosecution Authority is one of the JRLOS institutions, contributing to the achievement of the National Strategy for Transformation (NST₁) and Sector strategic plan known as Justice, Reconciliation, Law and Order. The specific contribution of NPPA in achieving those priorities is “Improving quality of Prosecution services”.

i. Vision.

The NPPA current vision is stated as «Rwandan citizens and foreigners living on the territory of Rwanda live in safety and in fully-fledged liberty in a Country where Justice is enthroned».

ii. Mission

The mission of an entity defines the day to day operations of an organization in very broad terms and translates the vision into action and quantifiable results areas.

The mission of the National Public Prosecution Authority is to “Ensuring safety and security of people and their property by prosecuting criminal offenders and bringing them to justice with equal treatment according to the Constitution of Rwanda and international legal standards”.

iii. Responsibilities of the National Public Prosecution Authority

As provided for by the Law N° 014/2018 of 04/04/2018 determining the organization, functioning and competence of the National Public Prosecution Authority and the Military Prosecution Department in its article 3, the National Public Prosecution Authority has the overall responsibility for investigating and prosecuting offences throughout the country.

More specifically, the National Public Prosecution Authority has the following responsibilities:

01. To investigate international crimes perpetrated in Rwanda and track down suspected perpetrators thereof;
02. To investigate and prosecute international and cross-border crimes;
03. To investigate and prosecute economic and financial crimes;
04. To investigate and prosecute crimes related to gender-based violence, child abuse and family crimes;
05. To investigate and prosecute crimes related to the illegal use of narcotic drugs and psychotropic substances;
06. To investigate and prosecute the crime of genocide ideology, negation and minimization of genocide and other related crimes and crimes related to discrimination and sectarianism practices;
07. To investigate and prosecute cybercrimes;
08. To conduct research into ordinary crimes and international crimes perpetrated in Rwanda;
09. To issue and keep criminal records;
10. To provide protection and assistance for victims and witnesses.

iv. Strategic objectives of the Institution

The overall objective of NPPA is “To improved quality of prosecution services in order to help the government of Rwanda to achieve National Strategy for Transformation (NST₁) and Sector strategic plan known as Justice, Reconciliation, Law and Order”.

In order to realize this objective, the following specific objectives will be pursued between 2018 and 2024:

01. To improve quality of prosecution services to increase public trust and confidence;
02. To improve ability of the NPPA and RIB as partner to deal with and litigate criminal cases successfully;
03. To improve prosecution of genocide fugitives domestically & abroad;
04. To improve ability of the NPPA to investigate and prosecute emerging crimes;
05. To Speed up prosecution of persons suspected to be involved in embezzlement and misappropriation of public funds.
06. To increase satisfaction rate of victims and witness with protection and support services;
07. To improve management of seized, frozen and confiscated assets.

v. The operational plan

In order to achieve the overall objective of the NPPA, the Action (operational) Plan 2021-2022 makes a clear commitment to delivering a series of operational results or targets as follows:

01. Handling at least 99% of received cases and reducing cases filed with courts up to 58%;
02. Increase the conviction rate up to at least 94%;
03. Carry out the assessment of all cases judged in absentia which were transferred from National Jurisdiction of Gacaca courts and handling at least 300 genocides fugitives' cases;
04. Speed up prosecution of cases from AG¹ Report: by handling 100% of 2019-20 AG Report and other economic and financial crimes in general at 99%;
05. Improve the prosecution of emerging² crimes by increasing conviction rate up to 85%;

¹ AG: Auditor General

² **Emerging crimes:** Human trafficking, terrorism, cybercrimes, money laundering, drug abuse & trafficking

06. Improve the quality of services delivered to victims and witnesses of crimes.

As provided for by the Law N°014/2018 of 04/04/2018 determining the organization, functioning and competence of the National Public Prosecution Authority and the Military Prosecution Department in its article 25, the Prosecutor General submits to the Minister in charge of justice a quarterly report related to the performance of the National Public Prosecution Authority with copies to the President of the Republic and Prime Minister.

Based on the above mentioned strategic and operational orientation of NPPA, this report highlights the main achievements since July up to December 2021, specifically on the following key performance indicators:

- 01.** The number of case files that the RIB transmitted to NPPA for analysis and the percentage of handled cases;
- 02.** The number of pronounced cases and the conviction rate at all levels;
- 03.** Investigations completed, genocide fugitives' cases handled and indictments drafted and sent;
- 04.** Persons suspected to be involved in embezzlement and misappropriation of public funds prosecuted;
- 05.** Emerging and special crimes handled and their conviction rate;
- 06.** Victims and witnesses of crimes assisted and protected;
- 07.** Number of criminal record certificates issued and data for convicted persons recorded in Criminal Record Software.

In cooperation with other countries in fighting against impunity, this report shows different delegates received by Prosecutor General and Rogatory commissions received and assisted.

2. NPPA STAFF

Nº	Post	Male		Female		Total
		Number	%	Number	%	
1.	Senior Managers (PG ³ , DPG ⁴ , SG ⁵ & IG ⁶)	3	75	1	25	4
2.	Inspectors	4	80	1	20	5
3.	National Prosecutors	17	68	8	32	25
4.	Chief Prosecutors and Head of Unit	10	67	5	33	15
5.	Prosecutors at Intermediate level	48	61	31	39	79
6.	Prosecutors at Primary Levels	33	54	28	46	61
7.	Assistants	24	34	46	66	70
8.	Support staff	39	51	37	49	76
Total		178	53	157	47	335

3. BUDGET EXPENDITURE BY ACTIVITY (July - December 2021)

ACTIVITY	BUDGET USED
To prosecute criminal offenders and represent the prosecution before courts	1,724,518,957
To track genocide fugitives, handling their cases and follow up cases tried abroad	229,926,114
To prosecute persons involved in Economic and Financial crimes	153,028,258
To inspect cases processed by all prosecutors	148,406,152
To protect victims and witnesses of crimes	68,119,822
To issue Criminal Record Certificates	47,546,297
To cooperate with other countries in fighting against criminality	40,093,187
To implement Smart NPPA Project	55,539,696
Other activities carried out	494,028,688
Total budget spent since July - December 2021	2,961,207,172

✓ *Note: Since July up to December 2021, 53.6% of the total revised budget (5,528,282,677 Frw) was used in different activities as highlighted above.*

³ PG: Prosecutor General

⁴ DPG: Deputy Prosecutor General

⁵ SG: Secretary General

⁶ IG: Inspector General

4. NPPA ACHIEVEMENTS «July - December 2021»

Based on its competence provided for by the Law, specific objectives contained in its fourth Strategic Plan, series of operational targets as indicated in 2021-2022 NPPA's performance contract and operational plan and based on the performance indicators, in both quality and quantity, the NPPA achieved the following activities:

4.1. CASES RECEIVED AND HANDLED

- ❖ *Target one: To increase the percentage of cases handled by the NPPA to at least 99% and reduce cases filed with courts up to 58%*

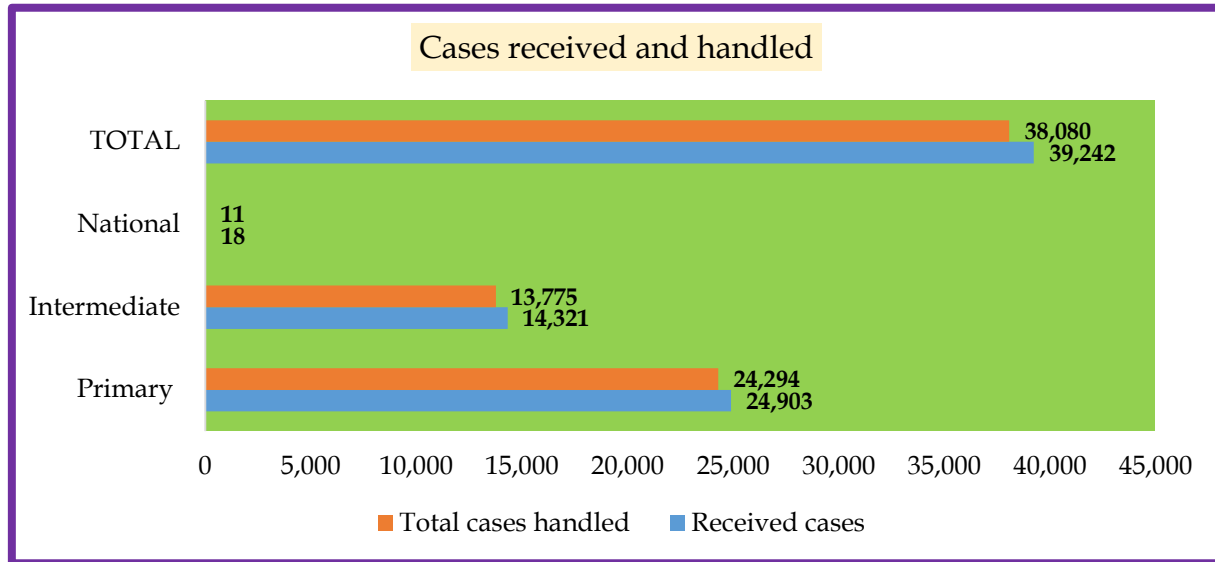
The table one indicates the number of case files that the RIB⁷ transmitted to the NPPA for decision and the percentage of handled cases at each prosecutorial level.

Table 1: Cases received and handled (July - December 2021):

Prosecution Level	Received cases	Involved suspects			Filed cases	Closed cases	Total cases handled	Pending cases	%
		Female	Male	Total					
Primary	24,903	4,412	26,964	31,376	12,536	11,758	24,294	609	97.6
Intermediate	14,321	2,885	16,525	19,410	8,183	5,592	13,775	546	96.2
National	18	18	10	28	8	3	11	7	61.1
TOTAL	39,242	7,315	43,499	50,814	20,727	17,353	38,080	1,162	97.0

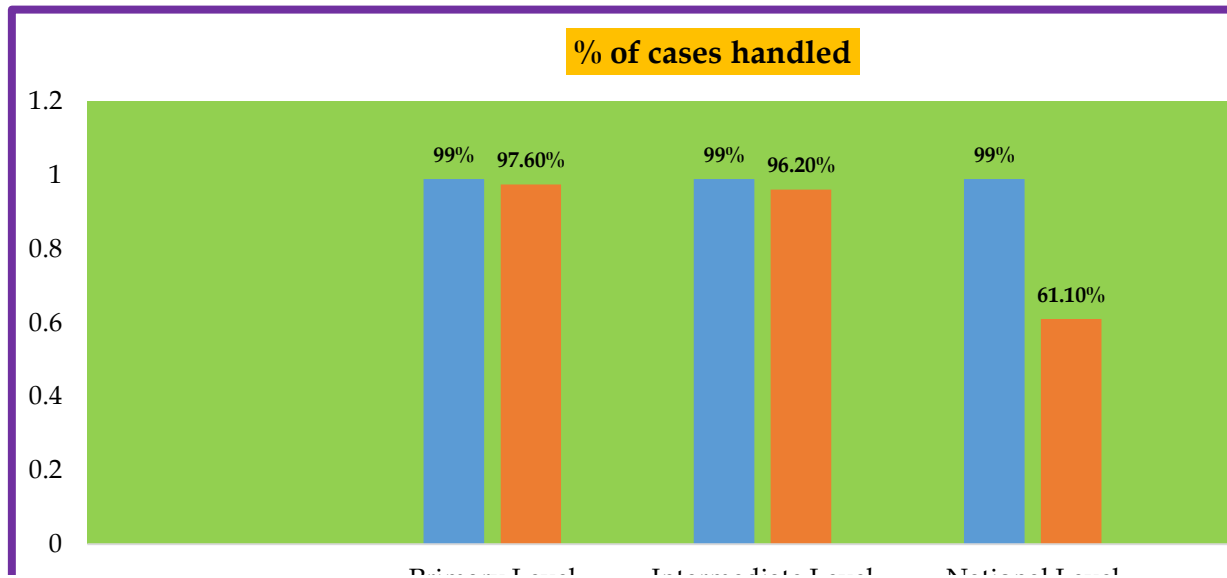
⁷ RIB: Rwanda Investigation Bureau

Figure 1: Cases received and handled by each prosecution level:



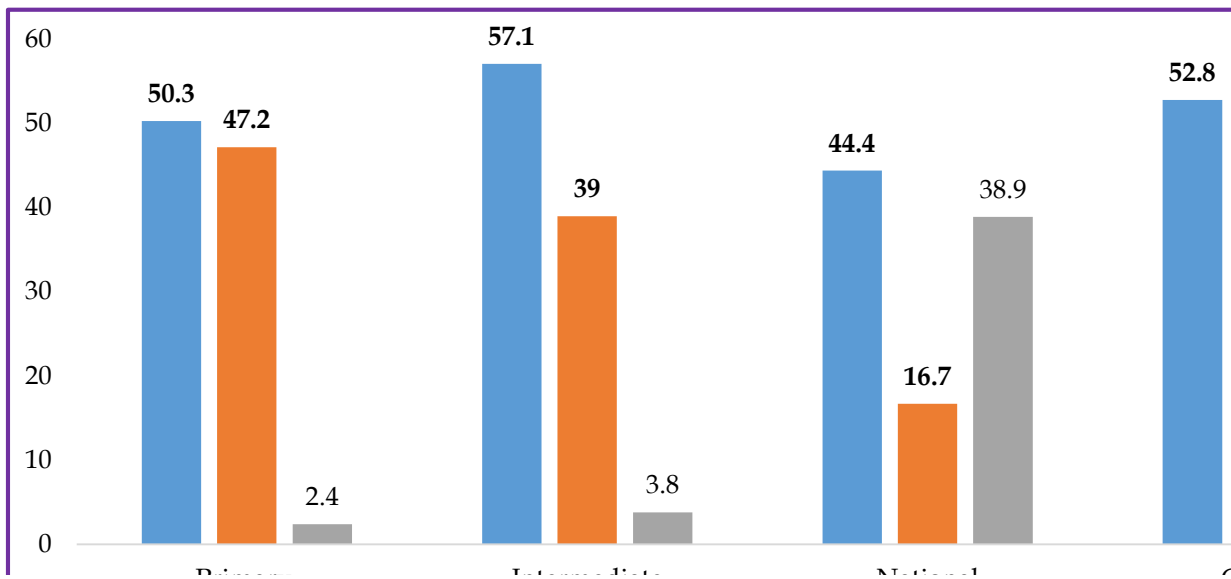
✓ *Note: Since July p to December 2021, among 39,242 cases received, 38,080 cases were handled while 1,162 cases were still pending at the end of December 2021.*

Figure 2: Percentage of cases handled by each prosecution level:



✓ *Note: Among 39,242 cases received, 38,080 cases equivalent to 97% cases were handled while the target for this activity is 99%, within remaining time, this target will be achieved.*

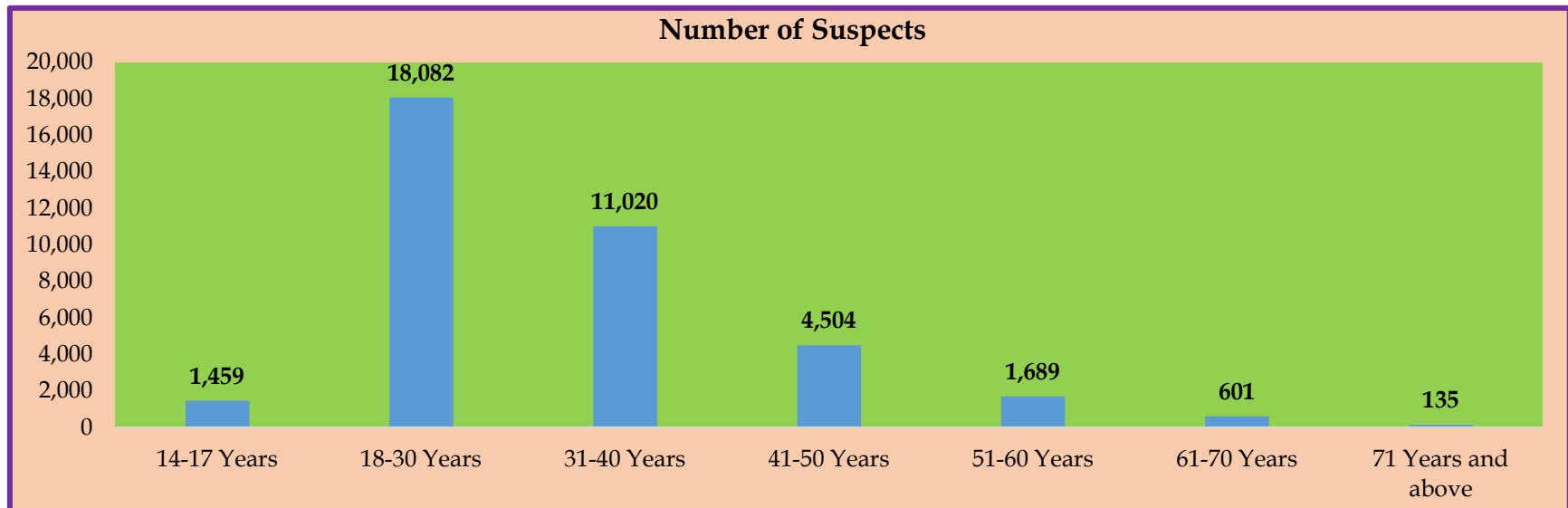
Figure 3: Percentage of cases filed with courts, cases closed and pending by each Prosecution Level:



- ✓ **Note:** The NPPA targeting to reduce the percentage of cases filed with courts by reinforcing the implementation of other alternative dispute resolutions. As observed above, the target of reducing cases filed with courts from 59.7% (annual report 2019-2020) up to 58%, was highly achieved because during this quarter, only 52.8% of all cases handled were filed.

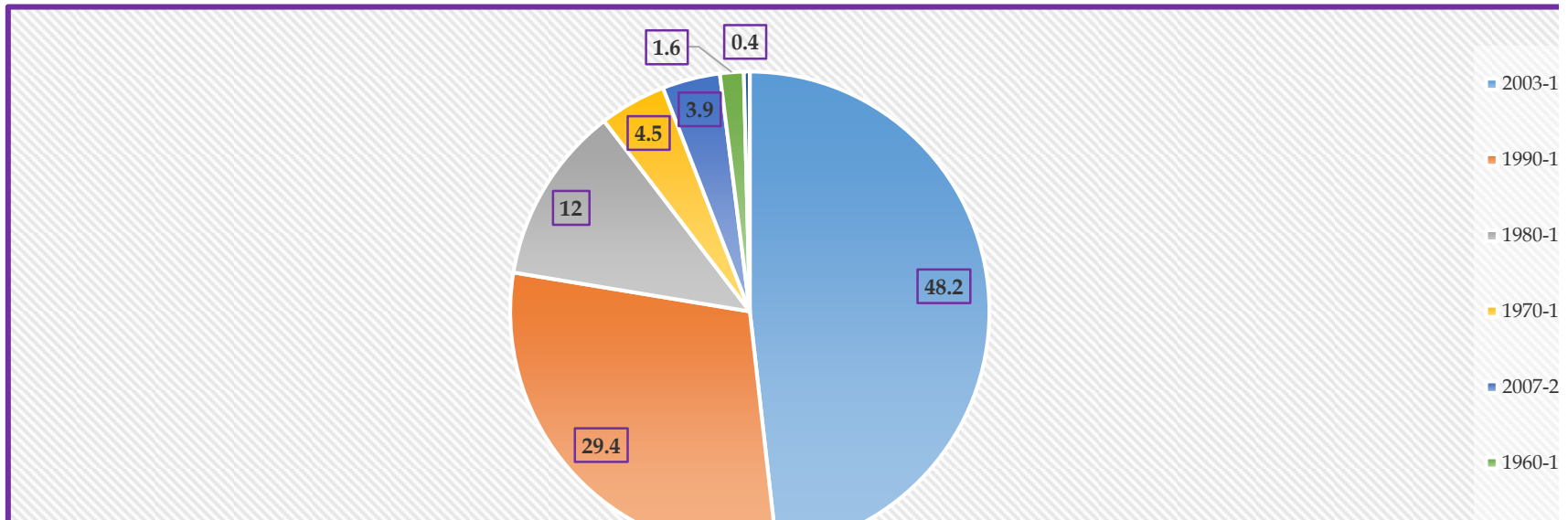
CRIMINALITY RATE PER AGE GROUP (JULY-DECEMBER 2021)

Year of birth	Group age	Number of Suspects	%
2007-2004	14-17 Years	1,459	3.9
2003-1991	18-30 Years	18,082	48.2
1990-1981	31-40 Years	11,020	29.4
1980-1971	41-50 Years	4,504	12.0
1970-1961	51-60 Years	1,689	4.5
1960-1951	61-70 Years	601	1.6
1950 and below	71 Years and above	135	0.4
Total		37,490	100.0



Note:

- Among **50,814** suspects involved in **39,242** cases, **37,490** have complete information about birth year. As highlighted above, at least **52%** of them are young persons between **14** and **30** years old.



TEN (10) CRIMES MOSTLY COMMITTED FROM JULY TO DECEMBER, 2021

The table below highlights 10 crimes mostly committed since July- December, 2021.

10 Crimes mostly committed:

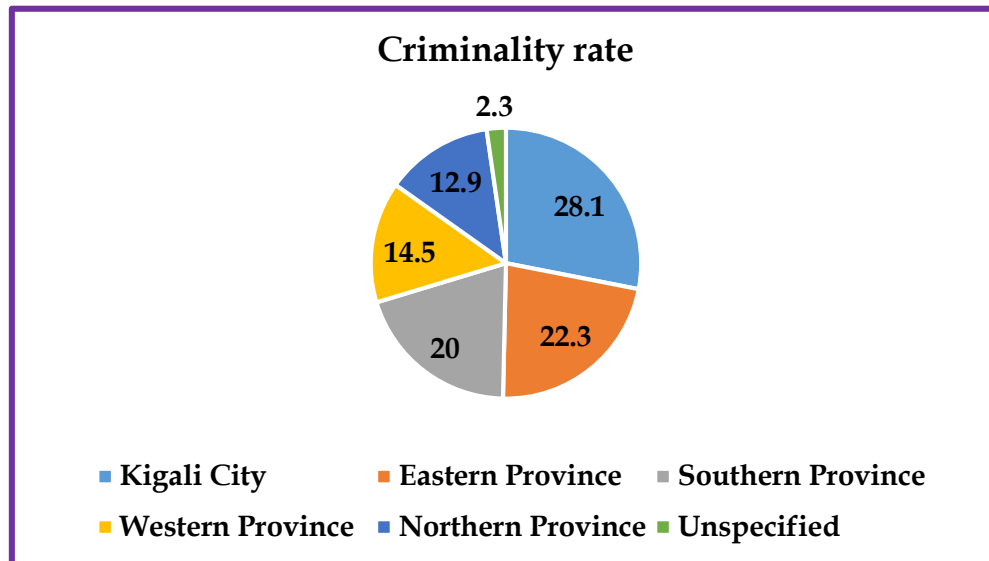
Number	Crime	Number of received cases	% of those cases /all received cases
1	Intentional assault or battery	11,316	28.8
2	Theft	10,120	25.8
3	Drugs	2,727	6.9
4	Use of threats	2,460	6.3
5	Child defilement	2,280	5.8
6	Breach of trust	1,784	4.5
7	Harassment of a spouse	1,716	4.4
8	Unintentional bodily harm	1,506	3.8
9	Fraud	1,270	3.2
10	Damaging or plundering another person's property	916	2.3
TOTAL		36,095	92.0

Note:

- Only 10 crimes represent 92% of all cases received, other remaining crimes represent 8%. Among 39,242 cases received, 28.8% constitutes intentional assault or battery and 25.8%, theft meaning that those two crimes constitute more than 54% of all cases received.

CRIMINALITY RATE PER PROVINCE/KIGALI CITY:

Crime Province	Cases Received	Criminality rate
Kigali City	11,029	28.1
Eastern Province	8,733	22.3
Southern Province	7,834	20.0
Western Province	5,685	14.5
Northern Province	5,061	12.9
Unspecified	900	2.3
Total	39,242	100.0



✓ *Note: Since 2016 the criminality rate is highly increasing, especially in Eastern, Kigali City, and Southern Province.*

✓ *For this quarter (July - December 2021) Kigali City is ranked number one in registering many cases in General*

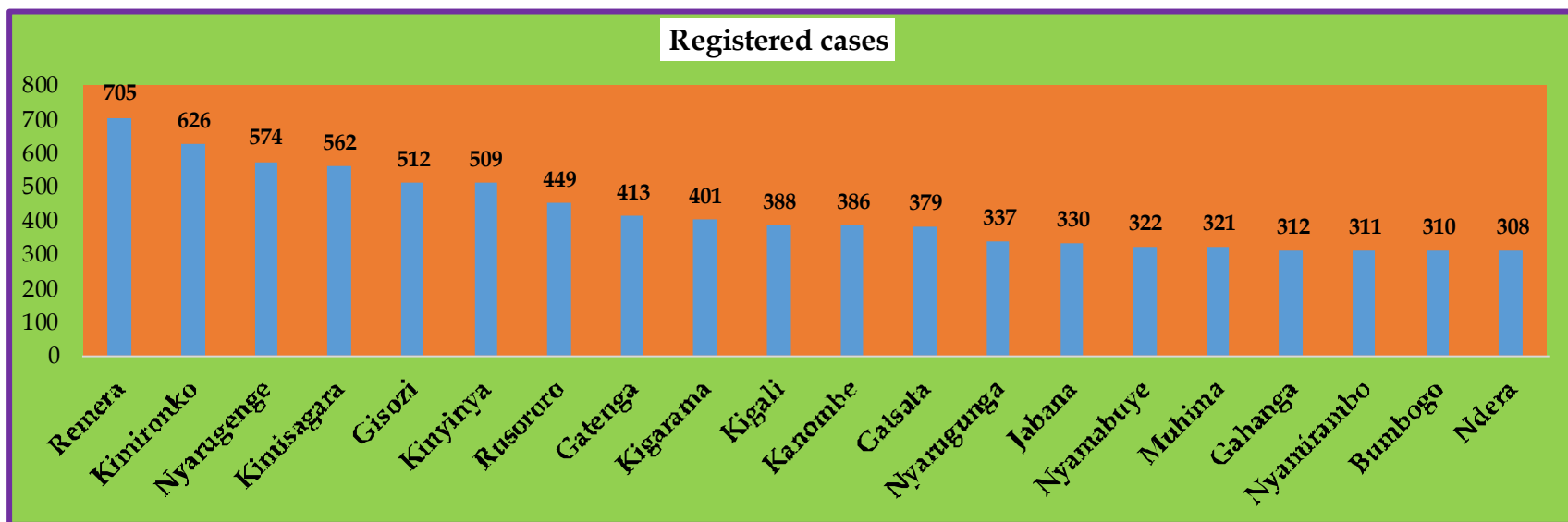
CRIMINALITY RATE PER DISTRICT:

Number	District	Number of received cases	Criminality rate
1	Gasabo	4,896	12.5
2	Kicukiro	3,084	7.9
3	Nyarugenge	3,080	7.8
4	Nyagatare	1,990	5.1
5	Musanze	1,358	3.5
6	Rubavu	1,322	3.4
7	Rwamagana	1,308	3.3
8	Kayonza	1,276	3.3
9	Gatsibo	1,254	3.2
10	Nyanza	1,225	3.1
11	Bugesera	1,221	3.1
12	Kamonyi	1,161	3.0
13	Huye	1,133	2.9
14	Muhanga	1,065	2.7
15	Burera	1,052	2.7
16	Kirehe	1,041	2.7
17	Karongi	941	2.4
18	Rulindo	924	2.4
19	Nyamagabe	888	2.3
20	Gicumbi	874	2.2
21	Gakenke	861	2.2
22	Rusizi	829	2.1
23	Gisagara	817	2.1
24	Nyaruguru	801	2.0
25	Nyabihu	786	2.0
26	Ruhango	753	1.9
27	Nyamasheke	692	1.8
28	Ngoma	649	1.7
29	Rutsiro	639	1.6
30	Ngororero	483	1.2
31	Unspecified	839	2.1
Total		39,242	100.0

✓ *Note: As highlighted in figure above, the criminality rate is high in Gasabo, Kicukiro, Nyarugenge, Nyagatare and Musanze while in Ngororero, Rutsiro, Ngoma and Nyamasheke the criminality rate is low.*

TOP TWENTY SECTORS WITH HIGH CRIMINALITY RATE:

Number	Sector	Registered cases
1	Remera	705
2	Kimironko	626
3	Nyarugenge	574
4	Kimisagara	562
5	Gisozi	512
6	Kinyinya	509
7	Rusororo	449
8	Gatenga	413
9	Kigarama	401
10	Kigali	388
11	Kanombe	386
12	Gatsata	379
13	Nyarugunga	337
14	Jabana	330
15	Nyamabuye	322
16	Muhima	321
17	Gahanga	312
18	Nyamirambo	311
19	Bumbogo	310
20	Ndera	308



4.2. CASES PRONOUNCED AND CONVICTION RATE

❖ *Target two: To increase the conviction rate to at least 94%;*

The Table two indicates the number of case files pronounced and the conviction rate in general.

Table 2: Cases pronounced and conviction rate at 1st instance (July-December 2021):

Prosecution Level	Pronounced cases	Number of accused			Cases won by Prosecution	Cases lost by Prosecution	Conviction Rate
		Female	Male	Total			
Primary	10,394	2,701	11,090	13,791	9,733	661	93.6
Intermediate	6,159	1,242	7,696	8,938	5,352	807	86.9
National	14	8	20	28	9	5	64.3
TOTAL	16,567	3,951	18,806	22,757	15,094	1,473	91.1

Table 3: Cases pronounced and conviction rate at appeal level (July-December 2021):

No	Court	Pronounced cases	Cases won by Prosecution	Cases lost by Prosecution	Conviction rate
1	Intermediate Court	1,535	1,466	69	95.5
2	High Court	1,038	933	105	89.9
3	Court of Appeal	126	117	9	92.9
TOTAL		2,699	2,516	183	93.2

✓ *Note: The target of increasing the conviction rate was not achieved, we achieved 91.1% at 1st instance and 93.2% at appeal level, meaning that the general conviction rate is 92.2% while we targeted 94%.*

4.3. PROSECUTION OF FUGITIVES SUSPECTED OF HAVING COMMITTED GENOCIDE AGAINST TUTSI IN 1994

- ❖ *Target Three: Speed up the prosecution of fugitives suspected of having committed genocide against the Tutsi by carrying out the assessment of all cases judged in absentia which were transferred from National Jurisdiction of Gacaca courts and handling at least 300 genocides fugitive's cases*

Following the Gacaca closure on 18 June 2012, NPPA inherited 71,658 dossiers that required a determination of the whereabouts for each person that was sentenced, and out of those dossiers, 70,734 Gacaca dossiers still need to be investigated.

In 2021, with the support of the Dutch Government and government of Rwanda, NPPA has organized a countrywide genocide fugitive mapping in all 30 districts of Rwanda to get information about those 70,734 Gacaca dossiers.

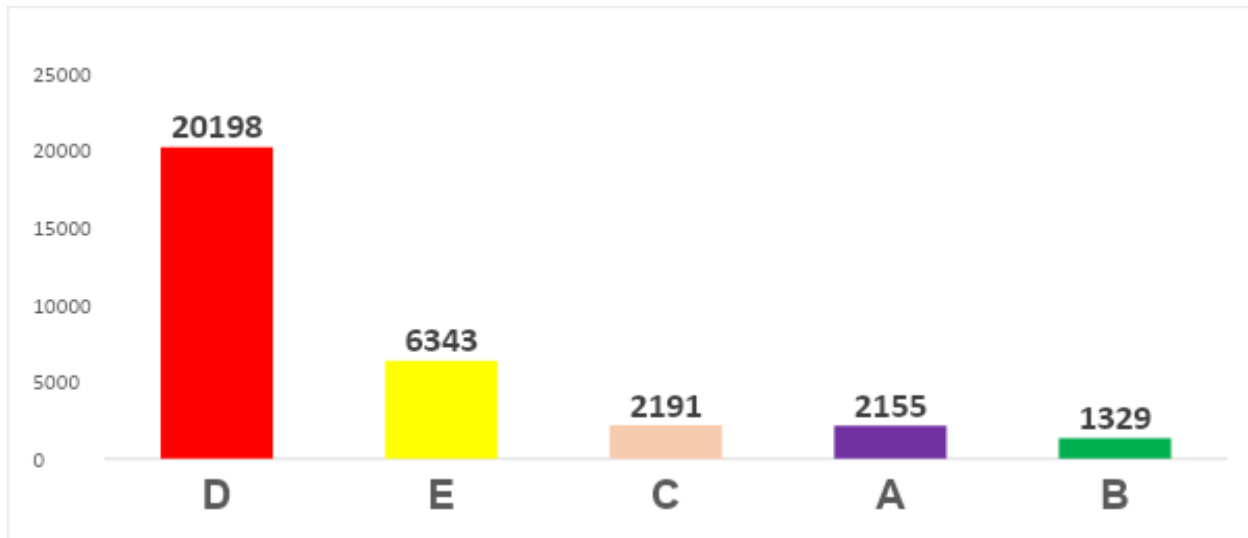




Interviewees following the discussions where they are reading the names and they respond to the ones they know

At the end of December 2021, 4 provinces (East, West, South and North) were completed, the graphic bellow show the result:

THE GRAPHIC SHOWING DATA COLLECTED FROM 4 PROVINCES IN THE 5 PRESCRIBED CATEGORIES



Kindly Note that as highlighted above:

Red =D= Represents fugitives who are out of Rwanda

Yellow =E= Represents fugitives who are inside the country (in Rwanda)

Light Orange =C=Represents those who are in Prisons in Rwanda but are still appearing on the Gacaca List of Fugitives

Purple =A=Represents those who died but are still appearing on the Gacaca List of Fugitives

Green =B=Represents those who completed their sentences but are still appearing on the Gacaca List of Fugitives

This report will serve as a basis for the Justice institutions to follow up the enforcement of judgements rendered by different GACACA courts jurisdictions across the country to those who haven't yet served their sentences be those inside the country and those who fled the country.

4.4. TRIAL OF GENOCIDE FUGITIVES' CASES TRANSFERRED TO RWANDA

a. Case trial before the International Crimes Chamber of Rwanda's High Court and Court of Appeal:

N ^o	Case	Status
1.	Dr. MUGESERA Léon	On 25 September 2020: the CoA sentenced him to life imprisonment.
2.	Pasteur UWINKINDI Jean	On 24 December 2020: the CoA sentenced him to life imprisonment.
3.	MUNYAGISHARI Bernard	The case was closed before the CoA sentenced him to life imprisonment.
4.	MBARUSHIMANA Emmanuel	The case is still ongoing before the CoA
5.	NTAGANZWA Ladislas	On 28 May 2020, the HCCI sentenced him to life imprisonment and he has appealed in CoA
6.	MUGIMBA Jean Baptiste	The case hearing has been closed in HCCI, the Court has decided a reopening of the hearing. The hearing is ongoing
7.	IYAMUREMYE Jean Claude	He was sentenced to imprisonment of 25 years
8.	TWAGIRAMUNGU Jean	The case is ongoing before the HCCI
9.	TWAGIRAYEZU Wenceslass	The case is ongoing before the HCCI
10.	NKAKA Ignace & NSEKANABO Jean Pierre	Sentenced to imprisonment of 10 years each
11.	NSABIMANA Callixte alias Sankara <i>et al.</i> ,	He was sentenced to imprisonment of 20 years but he has appealed in CoA
12.	RUTUNGA Venant	The NPPA has submitted the indictment before the HCCI

4.5. ACHIEVEMENTS IN PROSECUTING ECONOMIC AND FINANCIAL CRIMES

❖ *Target Four: Speed up the prosecution of cases from AG Reports [100% of 2018-19 & 2019-20 AG Report] and other economic and financial crimes.*

a. Economic and financial crimes handled (July-December 2021):

Crime	Received cases	Suspects Involved			Filed cases	Filed cases	Total cases handled	Pending cases	%
		Female	Male	Total					
Embezzlement of funds	157	63	244	307	72	58	130	27	82.8
Bribery	141	18	208	226	93	44	137	4	97.2
Misuse of property of public interest	51	43	146	189	5	16	21	30	41.2
Public Tender Related Offences	30	7	61	68	2	12	14	16	46.7
Money laundering crime	3	2	3	5	2		2	1	66.7
Illicit enrichment	9	2	8	10	3	5	8	1	88.9
Abuse of functions	6	1	9	10	4	1	5	1	83.3
Tax evasion	3	0	3	3	1	1	2	1	66.7
Illegal exemption	15	4	23	27	1	6	7	8	46.7
Issuing a bouncing cheque	622	97	423	520	141	471	612	10	98.4
Total	1,037	237	1,128	1,365	324	614	938	99	90.5

✓ *Note: The target of speeding up the prosecution of economic and financial crimes was not achieved during this quarter.*

b. Cases pronounced and Conviction rate (July-December 2021):

Crime	Pronounced cases	Number of accused			Cases won by prosecution	Cases lost by prosecution	Conviction Rate
		Female	Male	Total			
Embezzlement of funds	72	19	101	120	55	17	76
Bribery	76	11	90	101	54	22	71
Violation of the Law on public tenders	4	2	9	11	1	3	25
Misuse of property of public interest	11	6	29	35	7	4	64
Issuing a bouncing cheque	76	13	69	82	69	7	91
Money laundering crime	2	1	1	2	1	1	50
Illicit enrichment	3	0	3	3	2	1	67
Abuse of functions	2	0	3	3	2	0	100
Total	246	52	305	357	191	55	78

c. Summary of NPPA actions regarding 2018-2019 AG Report

i. Cases from the 2018-2019 AG report:

Total cases to handle	Cases filed with courts	Closed cases	Total cases handled	Pending cases	Achievement (%)
126	06	113	119	07	94.4

ii. Public funds returned without trial:

Cases	Number of suspects who returned the public funds	Amount returned
10	119	159,076,768 FRW

4.6. ACHIEVEMENTS IN PROSECUTING EMERGING AND OTHER CRIMES WITH SPECIAL IMPACT ON RWANDAN SOCIETY

❖ *Target five: Improve the prosecution of emerging and special crimes⁸ by increasing the conviction rate up to 84%.*

i. PROSECUTING EMERGING CRIMES

✓ Cases received and handled (July - December, 2021):

Crime	Cases Received	Suspects involved			Filed cases	closed cases	Total cases handled	Pending cases	%
		Female	Male	Total					
Drugs and Related cases	2,728	464	2,806	3,270	2,368	350	2,718	10	99.6
Human trafficking	5	4	4	8	0	3	3	2	60.0
Cyber crimes	206	46	199	245	95	99	194	12	94.2
Terrorism	1	1	11	12	0	0	0	1	0.0
Total	2,940	515	3,020	3,535	2,463	452	2,915	25	99.1

✓ Cases pronounced and conviction rate (July - December 2021):

Crime	Pronounced cases	Number of Accused			Cases won by prosecution	Cases lost by prosecution	Conviction Rate
		Female	Male	Total			
Drug related crimes	644	131	783	914	592	52	92
Cyber crimes	76	13	81	94	65	11	86
Human Trafficking	5	5	6	11	3	2	60
Total	725	149	870	1,019	660	65	91

⁸ Emerging and special crimes: Human trafficking, Cyber-crimes, Money laundering, Terrorism and drug trafficking.

ii. PROSECUTING OTHER CRIMES WITH SPECIAL IMPACT ON RWANDAN SOCIETY

▪ GBV CASES HANDLED AND PRONOUNCED

✓ Table showing GBV cases prosecuted (July - December 2021):

Crime	Received cases	Suspects Involved			Filed cases	Closed cases	Total cases handled	Pending cases	%
		Female	Male	Total					
Child defilement	2,280	75	2,228	2,303	1,095	1,097	2,192	88	96.1
Rape	550	15	578	593	180	340	520	30	94.5
Harassment of spouse	1,716	120	1,596	1,716	1,070	582	1,652	64	96.3
Total	4,546	210	4,402	4,612	2,345	2,019	4,364	182	96.0

✓ Conviction rate for GBV Crimes (July- December 2021):

Crime	Pronounced cases	Number of accused			Cases won by Prosecution	Cases lost by prosecution	Conviction Rate
		Female	Male	Total			
Child defilement	1,062	34	1,073	1,107	686	376	65
Rape	162	5	175	180	111	51	69
Harassment of a spouse	816	63	764	827	765	51	94
TOTAL	2,040	102	2,012	2,114	1,562	478	77

ACHIEVEMENTS IN PROSECUTING MURDER AND RELATED CRIMES

✓ Murder related cases received and handled (July- December 2021):

Crime	Received cases	Involved suspects			Filed cases	Closed cases	Total cases handled	Pending cases	%
		Female	Male	Total					
Murder	382	83	561	644	289	64	353	29	92.4
Involuntary manslaughter	295	18	279	297	78	216	294	1	99.7
Infanticide	20	15	6	21	19	1	20	0	100.0
Total	697	114	811	925	386	281	667	30	95.7

✓ Murder related cases pronounced and conviction rate (July -December 2021):

Crime	Pronounced cases	Number of accused			Cases won by Prosecution	Cases lost by prosecution	Conviction Rate
		Female	Male	Total			
Murder	250	55	339	394	204	46	81.6
Involuntary manslaughter	73	17	81	81	72	1	98.6
Infanticide	20	16	4	20	20	0	100.0
Total	343	71	424	495	296	47	86.3

▪ **ACHIEVEMENTS IN PROSECUTING GENOCIDE IDEOLOGY AND RELATED CRIMES:**

✓ **Cases received and handled:**

Crime	Received cases	Involved Suspects			Filed cases	Closed cases	Total cases handled	Pending cases	%
		Female	Male	Total					
Genocide ideology	24	2	23	25	12	11	23	1	95.8
Crime of discrimination	54	14	42	56	24	27	51	3	94.4
Crime of instigating divisions	30	7	23	30	16	14	30	0	100.0
Denial of genocide	2		2	2	2		2	0	100.0
Minimization of genocide	6	1	5	6	3	2	5	1	83.3
Justification of genocide	1		1	1	1		1	0	100.0
Violence against a survivor of genocide	64	24	44	68	36	25	61	3	95.3
Disposing of or degrading evidence or information relating to genocide	8	2	13	15	5	2	7	1	87.5
Demolishing, damaging or desecrating a memorial site or a place where bodies of the victims of genocide are laid to rest	1		1	1	1		1	0	100.0
Total	190	50	154	204	100	81	181	9	95.3

✓ Pronounced cases and conviction rate (July - December 2021):

Crime	Pronounced cases	Number of Accused			Cases won by prosecution	Cases lost by Prosecution	Conviction rate
		Female	Male	Total			
Genocide ideology	20	4	19	23	16	4	80
Discrimination	29	6	27	33	26	3	90
Justification of genocide	3		3	3	2	1	67
Disposing of or degrading evidence	7	3	19	22	5	2	71
Demolishing, damaging or desecrating a memorial site or a place where bodies of the victims of genocide are laid to rest	3	1	2	3	3	0	100
Violence against a survivor of genocide	60	17	47	64	45	15	75
Total	122	31	117	148	97	25	80

4.7. ACHIEVEMENTS IN PROTECTING AND ASSISTING VICTIMS AND WITNESSES

❖ *Target seven: Improve the services delivered to victims and witnesses by handling their cases up to 99%.*

From July-December 2021, the VWSU⁹ received **345** complaints of which **219** were resolved while **126** were still pending at the end of December 2021. It shows that **(63.5%)** of all complaints received were handled.

a. ASSISTANCE TO VICTIMS AND WITNESSES (July - December 2021):

#Interventions related to Victims	Amount given to Victims	#Interventions related to Witnesses	Amount given to Witnesses	#Interventions related to Suspects	Amount given to Suspects	#Interventions related to Accompanists	Amount given to accompanists	Total number of interventions	Total amount
162	56,316,400	130	48,000	128	0	7	59,500	427	56,423,900

4.8. ACHIEVEMENT IN IMPROVING THE QUALITY OF CRIMINAL RECORD SERVICES

❖ *Target six: Recording information all persons convicted by courts into Revamped Criminal Record Software.*

From July to December 2021, the National Public Prosecution Authority issued **104,687 E-criminal record certificates** and **155,054,400 Frw** were deposited into public treasury. In order to keep data and deliver better services, **1,910** records of persons convicted by ordinary courts were recorded into Criminal Record Software which is in final phase of revamping through the Smart NPPA Project. The revamped system will help to improve the service delivered.

⁹ VWSU: Victims and Witnesses Support Unit

4.9. OTHER ACHIEVEMENTS REALIZED BY NPPA

4.9.1. NATIONAL AND INTERNATIONAL JUDICIAL COOPERATION

In the area of mutual legal assistance in the investigation and prosecution of crimes, between July and December 2021, the Prosecutor General received delegates from different countries and participated in National, Regional and International meetings as follows:

- ✓ On 26th July 2021, the Prosecutor General, Secretary General of RIB, and Ombudsman attended the synergy of Radio and TV program to discuss the Economic and financial crimes especially the status of fighting Corruption and related crimes.
- ✓ On 11th August 2021, The Prosecutor General attended Itorero Indahangarwa and presented with theme of Indahangarwa in fighting social media and Cybercrimes, in Gicumbi Intare Arena Rusororo in Gasabo District.
- ✓ On 11th August 2021, The Prosecutor General received in his office, the Inspector General of state administration of the Republic of Angola and his delegation. The purpose of the visit was to learn from Rwanda's experience in fighting economic and financial crimes and to share experiences.
- ✓ From 29th August to 1st September, 2021, Prosecutor General attended the 9th general meeting of the EAAP & EASTERN African prosecutors conference held in Arusha/Tanzania with the theme "COMBATING WILDLIFE CRIME AS AN ECONOMIC/ ORGANISED CRIME IN EASTERN AFRICA"
- ✓ On 06th September 2021, the Prosecutor General received in his Office, the rogatory commission from England to investigate on genocide fugitive cases.
- ✓ On 06th September 2021, the Prosecutor General attended annual judicial opening.
- ✓ On 20th September, 2021, the Prosecutor General held a meeting with Rogatory commission from Belgium, the aim of the meeting was to discuss on ongoing investigation of genocide fugitives hosted by their country.

- ✓ On 24th September, 2021, the Prosecutor General attended the 9th graduation where 254 graduates from 10 African countries were conferred post graduate diplomas in legal practice.
- ✓ On 28th & 30th September, 2021, the Prosecutor General received in his office a Rogatory commission delegates from France and Netherlands, for the purposes of investigating the genocide fugitive cases.
- ✓ From 11th to 23rd October 2021, the Prosecutor General visited France and discussed with senior managers of the Prosecution on mutual cooperation between Rwanda and France especially in judicial cooperation.
- ✓ On 06th December 2021, the Prosecutor General together with Chief Justice and other high officials of Justice Sector Institutions attended the press conference to explain more about the Judicial week.
- ✓ On 8th December 2021, the Prosecutor General attended International Anti-Corruption Day organized by Office of the Ombudsman and discussed together with other Justice Institution about the Strategies to eliminate corruption.
- ✓ On 29th & 30th September 2021, the National Prosecutor Dr. Tite NIYIBIZI attended the expert group meeting on the development of East Africa Regional guidelines for standardized human rights based terrorism preventive responses held at United State of Tanzania.

4.9.2. OUTREACH AND PUBLIC RELATIONS PROGRAMME

The NPPA public relations and outreach programme seeks to build and maintain relationships with public and create a positive image and reputation.

NPPA needs to engage population in its daily activities in order to prevent and render the effective prosecution services. The feedback from the service beneficiaries is crucial for institution.

Since July to December 2021, different Radio and TV shows were organized, mainly on: International Justice and Genocide denial, contribution of the Kingdom of the Netherlands in the Rwandan Justice Sector, progress in prosecuting persons suspected

to be involved in economic and financial crimes specifically corruption and related offences, strategies to recover public assets from the cases won by government, achievements in handling cases arising from Auditor General's reports, contribution of the Prosecution in providing justice to victims of crimes and strategies to protect evidences. The press conference was organized focusing mainly on activities planned during judicial week in December 2021.

4.9.3. RECEIVING AND RESOLVING COMPLAINTS FROM THE PUBLIC

Since July to December 2021, the Inspectorate received thirty nine **(39)** complaints from the public and resolved them. During the same period it also received and responded to one hundred twenty nine **(129)** letters.

4.9.4. INSPECTING FILES HANDLED BY PROSECUTORS

In July & August 2021, the Inspectorate inspected the quantity and quality of **38,153** cases handled by all Prosecutors during the 2nd Semester of 2020-2021 (January - June 2021) as follows:

- ✓ **23,704** cases handled by Prosecutors at Primary Level;
- ✓ **14,420** cases handled by Prosecutors at Intermediate Level;
- ✓ **29** cases handled by Prosecutors at National Level.

4.9.5. CAPACITY DEVELOPMENT OF NPPA STAFF

Since July to December 2021, three Staff, One National Prosecutor, Head of Anti GBV & Drug unit and one Prosecutor from Economic and Financial Crimes Unit trained by Crisis Leadership and Violent Crime - Executive Policy and Development Symposium on Transnational Organized Crime. Again Head of Anti GBV & Drug unit attended another training in Tanzania on "Strengthening investigations and prosecutions of SGBV cases".

From 30th August to 01st September 2021, **19 Prosecutors** (6 males and 13 females) attended Training of Trainers for prosecutors on Gender Based Violence and Narcotic Drugs Offences

From 01 September 2021 up to 31 August 2022: two Prosecutors (National Prosecutor and Prosecutor at Primary Level) are attending master's program in Netherland.

From 01-03 December 2021: **11** Staff (Prosecutors and Assistants) attended training on Gender Based violence and Narcotic Drugs offences.

From 01-05 December 2021: **12** Staff attended training workshop aimed to build capacity of prosecutors and advocates to implement based convention on transboundary movement.

From 12-15 December 2021: **16** Staff (Prosecutors and Assistants) attended training in ILPD-Nyanza on genocide.

4.9.6. FUNDS DEPOSITED INTO PUBLIC TREASURY

From July - December 2021, the National Public Prosecution Authority deposited into public treasury **606,371,698Frw** from transactional fine, criminal records, files purchased, embezzled funds returned without trial and fine charged without trial.

4.10. CHALLENGES ENCOUNTERED AND WAY FORWARD

➤ **Challenges:**

- i. Increase of received cases, where only in six months **39,242** cases were received and we expect to receive more than **84,000** this year 2021-2022. Only two categories of crimes (Intentional assault or battery and theft) constitute more than **54%** of all cases received;
- ii. Limited skills for Prosecutors and Assistant in handling some emerging crimes;
- iii. Limited output in tracking genocide fugitives due to lack of political willing of some countries;
- iv. Delay in issuing e-criminal record certificates due to huge number of requests and some issues related to IREMBO service.

➤ **Way Forward:**

- i. Prepare NPPA reform to address the emerging issue of huge increment of registered cases;
- ii. Reinforce the use of IT in handling criminal cases registered (New IECMS, E-Indictment and capacity development in digital skills);
- iii. Involve all NPPA stakeholders in crime preventions based on key criminality drivers in country especially in Eastern, Kigali city and Southern Provinces where criminality rate is highly increasing;
- iv. Reinforce the implementation of ADRs¹⁰ to reduce cases filed with courts in order to save time spent in court hearing;
- v. Invest in capacity development of Prosecutors and Assistants especially in handling emerging crimes;
- vi. The NPPA will continue to make the follow up on indictments sent abroad and involve other institutions as well as regional and international associations in the domain.
- vii. Continue working with RISA, IREMBO and other stakeholders to device strategies to improve the quality criminal records services.

¹⁰ ADRs: Alternative Dispute Resolutions

5. CONCLUSION

From July to December 2021, due to increase of cases received with constraints of limited human resources, more efforts were to be put on handling those cases in order to fight against backlogs as shown by the percentage of case files handled (**97%**) during this period.

In the reporting period, emphasis was also placed on investigation and prosecution of economic and financial crimes especially cases related to Auditor General's Report 2018-2019.

Currently the strategies are in place to expedite the prosecution of emerging and other certain crimes with special consequences on citizen's life.

In the next quarters, the NPPA will continue to emphasize on expediting the work and to improve the services provided for by the NPPA to the public with a view to reach its goals and to work closely with other public and private institutions to achieve NST₁ and Vision 2050 targets.

HAVUGIYAREMYE Aimable

Prosecutor General